



Council

**Wednesday 1 December 2021
2.00 pm**

**The Octagon Centre, Clarkson
Street, Sheffield, S10 2TQ**

The Press and Public are Welcome to Attend – Please see “PUBLIC ACCESS TO THE MEETING” below, for details of how to access the meeting, and the safety measures which will apply

COUNCIL

Wednesday 1 December 2021, at 2.00 pm

MEMBERS OF THE COUNCIL

THE LORD MAYOR (Councillor Gail Smith)

THE DEPUTY LORD MAYOR (Councillor Sioned-Mair Richards)

1	<i>Beauchief & Greenhill Ward</i> Simon Clement-Jones Richard Shaw Sophie Thornton	10	<i>East Ecclesfield Ward</i> Vic Bowden Moya O'Rourke Alan Woodcock	19	<i>Nether Edge & Sharrow Ward</i> Peter Garbutt Maroof Raouf Alison Teal
2	<i>Beighton Ward</i> Bob McCann Chris Rosling-Josephs Ann Woolhouse	11	<i>Ecclesall Ward</i> Roger Davison Barbara Masters Shaffaq Mohammed	20	<i>Park & Arbourthorne Ward</i> Ben Miskell Jack Scott Sophie Wilson
3	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	12	<i>Firth Park Ward</i> Fran Belbin Abdul Khayum Abtisam Mohamed	21	<i>Richmond Ward</i> David Barker Mike Drabble Dianne Hurst
4	<i>Broomhill & Sharrow Vale Ward</i> Angela Argenzio Brian Holmshaw Kaltum Rivers	13	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	22	<i>Shiregreen & Brightside Ward</i> Dawn Dale Peter Price Garry Weatherall
5	<i>Burngreave Ward</i> Talib Hussain Mark Jones Safiya Saeed	14	<i>Gleadless Valley Ward</i> Alexi Dimond Cate McDonald Paul Turpin	23	<i>Southey Ward</i> Mike Chaplin Tony Damms Jayne Dunn
6	<i>City Ward</i> Douglas Johnson Ruth Mersereau Martin Phipps	15	<i>Graves Park Ward</i> Ian Auckland Sue Auckland Steve Ayris	24	<i>Stannington Ward</i> Penny Baker Vickie Priestley Richard Williams
7	<i>Crookes & Crosspool Ward</i> Tim Huggan Mohammed Mahroof Ruth Milsom	16	<i>Hillsborough Ward</i> Christine Gilligan George Lindars-Hammond Josie Paszek	25	<i>Stocksbridge & Upper Don Ward</i> Lewis Chinchin Julie Grocutt Francyne Johnson
8	<i>Darnall Ward</i> Mazher Iqbal Mary Lea Zahira Naz	17	<i>Manor Castle Ward</i> Terry Fox Anne Murphy Sioned-Mair Richards	26	<i>Walkley Ward</i> Ben Curran Neale Gibson Bernard Little
9	<i>Dore & Topley Ward</i> Joe Otten Colin Ross Martin Smith	18	<i>Mosborough Ward</i> Tony Downing Kevin Oxley Gail Smith	27	<i>West Ecclesfield Ward</i> Alan Hooper Mike Levery Ann Whitaker
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur Paul Wood

Contact: Paul Robinson, Democratic Services
Tel: 0114 2734029
paul.robinson@sheffield.gov.uk

PUBLIC ACCESS TO THE MEETING

The Council is composed of 84 Councillors with one-third elected three years in four. Councillors are democratically accountable to the residents of their Ward. The overriding duty of Councillors is to the whole community, but they have a special duty to their constituents, including those who did not vote for them.

All Councillors meet together as the Council. Here Councillors decide the Council's overall policies and set the budget each year. The Council appoints the Leader and at its Annual Meeting will appoint Councillors to serve on its Committees. It also appoints representatives to serve on joint bodies and external organisations.

A copy of the agenda and reports is available on the Council's website at <http://democracy.sheffield.gov.uk/ieListMeetings.aspx?Committeeld=154>. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda.

Members of the public have the right to ask questions or submit petitions to most Council meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Council meetings are normally open to the public but sometimes the Council may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last.

PLEASE NOTE: Meetings of the Council have to be held as physical meetings. While ever the Council continues to apply social distancing and other public health safety measures, the meetings of the Council will be held at a venue that can accommodate all 84 Members of the Council, plus officers and a limited number of members of the public within a safe indoor environment.

If you would like to attend the meeting, you must register to attend by emailing committee@sheffield.gov.uk at least 2 clear days in advance of the date of the meeting. This is necessary to facilitate the management of attendance at the meeting to maintain social distancing. In order to ensure safe access and to protect all attendees, you will be required to wear a face covering (unless you have an exemption) at all times within the venue. It is also recommended that you undertake a Covid-19 Rapid Lateral Flow Test within two days of the meeting. You can order tests online to be delivered to your home address, or you can collect tests from a local pharmacy. Further details of these tests and how to obtain them can be accessed here - [Order coronavirus \(COVID-19\) rapid lateral flow tests](#).

We are unable to guarantee entrance to observers, as priority will be given to registered speakers.

Alternatively, you can observe the meeting remotely by clicking on the 'view the webcast' link provided on the [meeting page](#) of the website.

**COUNCIL AGENDA
1 DECEMBER 2021**

Order of Business

1. WELCOME AND HOUSEKEEPING ANNOUNCEMENTS

2. APOLOGIES FOR ABSENCE

3. DECLARATIONS OF INTEREST

Members to declare any interests they have in the business to be considered at the meeting.

4. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS

To receive any questions or petitions from the public, or communications submitted by the Lord Mayor or the Chief Executive and to pass such resolutions thereon as the Council Procedure Rules permit and as may be deemed expedient.

(NOTE: There is a time limit of one hour for the above item of business. In accordance with the arrangements published on the Council's website in relation to meetings of the Council held whilst social distancing and other public health safety measures still apply, questions/petitions are required to be submitted in writing, to committee@sheffield.gov.uk, by 9.00 a.m. on Monday 29th November.)

5. MEMBERS' QUESTIONS

5.1 Questions relating to urgent business – Council Procedure Rule 16.6(ii).

5.2 Questions on the discharge of the functions of the South Yorkshire Joint Authorities for Fire and Rescue and Pensions – Section 41 of the Local Government Act 1985 – Council Procedure Rule 16.6(i).

(NB. Minutes of recent meetings of the two South Yorkshire Joint Authorities have been made available to all Members of the Council via the following link -

<http://democracy.sheffield.gov.uk/ecCatDisplay.aspx?sch=doc&cat=13165&path=0>)

5.3 Supplementary questions on written questions submitted at this meeting – Council Procedure Rule 16.4.

6. NOTICE OF MOTION REGARDING "INCREASING RAIL CONNECTIVITY AND CAPACITY FOR SHEFFIELD" - GIVEN BY COUNCILLOR SHAFFAQ MOHAMMED AND TO BE SECONDED BY COUNCILLOR TIM HUGGAN

That this Council:-

- (a) notes, with enormous disappointment, the decision to cancel the high-speed rail link from Sheffield to the Midlands as a huge setback for the city of Sheffield;
- (b) notes the huge capacity constraints on the line between Sheffield and Leeds;
- (c) notes that this constrains the ability to put more goods on rail rather than road that will hamper efforts to meet our carbon net zero goals;
- (d) believes that the health of many Sheffielders, particularly on the east of the city, will continue to suffer from the harmful effects of poor air quality as fewer goods movements will be able to be moved from road to rail;
- (e) believes that for all this Government's talk about 'the Northern Powerhouse' and 'levelling up' they are still making disgraceful decisions like this one which will see Sheffield cut off from the high-speed train network;
- (f) believes this is another example of the Government failing to support our communities and our city, harming our city's potential for future economic prosperity and development compared to our neighbouring cities of Leeds and Manchester;
- (g) believes that Sheffield not being a part of the High-Speed network will only encourage people into their cars and cause environmental damage;
- (h) believes that the Government should reconsider and needs to support the full implementation of High-Speed Rail and the so called 'Northern Powerhouse Rail'; this should be done with far tighter financial controls and increased accountability than there has previously been to ensure that these projects are value for money;
- (i) believes that both the Government and this Council should address problems with implementation to ensure that the complete HS2 network opens as early as possible to meet our decarbonisation goals while minimising the destruction of precious UK habitats and woodland;

- (j) also notes, with disappointment, the Government's decision not to give funding to restore the Sheaf Valley Line, a key route in our city that if fully developed could take hundreds of vehicles off our roads daily, helping us tackle the menace of both traffic and air pollution that many of our local communities around the Sheaf valley face;
- (k) however, believes that this Council needs to do more to promote railways and that the Co-operative leadership have not adequately fought Sheffield's corner and made arguments central Government could not ignore for Sheffield's full inclusion in HS2;
- (l) believes this is also a failure of the political leaders of South Yorkshire, who by not working together to promote our region have contributed to this decision being taken; and
- (m) requires that the Chief Executive write to the Transport Minister expressing this Council's disappointment and desire to see the HS2 cancellation decision reconsidered.

7. NOTICE OF MOTION REGARDING "HS2 BETRAYAL" - GIVEN BY COUNCILLOR TERRY FOX AND TO BE SECONDED BY COUNCILLOR JULIE GROCUIT

That this Council:-

- (a) notes that Sheffield City Council, Sheffield City Region and the wider HS2 East was clear that HS2 proposals were required in full, alongside improvements to Sheffield Station to ensure electrification of the Midland Mainline, to increase capacity with a specific focus on better connections to Leeds (northern loop) and Manchester;
- (b) believes that HS2 is a once in a generation investment and it is outrageous that Government have axed the eastern leg and reneged on promises to improve connectivity and capacity for South Yorkshire rail;
- (c) notes that the eastern leg of HS2 will now stop in the East Midlands and will not continue to South Yorkshire, and yet the Government have tried to 'spin' this as a positive development for the region, but that improvements cited were either rehashes of previous announcements or those which previous Conservative governments promised years ago – such as the electrification of the Midland Mainline and upgrades to the Hope Valley route;
- (d) notes that in 2018-19, £276 was spent per person in Yorkshire and the Humber on transport, compared to £903 in London, but that we are witnessing not just a north-south divide, but the emergence of an east-west split, with forecasts showing spending at £412 per head in the North West, around 50% higher than it is on the other

side of the Pennines;

- (e) believes Sheffield has been betrayed and that unlocking the potential of the North's great cities with a properly joined-up rail transport system now feels very remote, and notes the following promises reneged on by this Government:-
 - (i) the as promised High Speed link between Sheffield and Leeds has been axed – as has the whole of the Sheffield to Leeds improvements;
 - (ii) Sheffield – Leeds connections formed a significant cornerstone of Transport for the North's Northern Powerhouse Rail (NPR) proposals that now will not be delivered – damaging the whole of Yorkshire;
 - (iii) the Government proposals say nothing on new stations at Rotherham and Dearne Valley Parkway, and as these were dependant on the Sheffield – Leeds connection, they seem highly unlikely to come to fruition;
 - (iv) improved links to Manchester and Hull are also not included in plans, and it is likely that no direct rail link to Manchester Airport is now possible; and
 - (v) despite warm words from Government, there is no mention of investment in local schemes for Stocksbridge and Waverley Station;
- (f) notes that this Government says Sheffield will see benefits sooner under its Integrated Rail Plan (IRP) than they would have done if HS2 and Northern Powerhouse Rail had been given the go ahead, but believes this is outlandish 'spin' which does not hold up to scrutiny, due to the following:-
 - (i) the original rationale for HS2 was to improve not just journey times but also rail capacity; the idea was that HS2 would benefit long distance travellers and regional passengers by segregating them onto separate lines, allowing the fast trains to move more quickly and freely along the high-speed track while freeing up space on the regional lines for slower services;
 - (ii) the Government are, we believe, being disingenuous when saying Sheffield is going to get faster trains and increased capacity, as what they mean by that is running longer trains on the long-distance services at the expense of more local capacity, negating the whole point of HS2 in the first place, and actually making local capacity issues worse; and

- (iii) the process of electrifying the Midland Mainline is long overdue and could take up to a decade to be completed in full;
- (g) believes that the Council must continue to work with partners across the North and Midlands, such as South Yorkshire Mayoral Combined Authority (SYMCA), West Yorkshire Combined Authority, and Transport for North, to challenge the Government's decision and demand greater investment in transport for our city and region;
- (h) believes that the Council must continue to fight for the public transport changes which will make a tangible difference to people's lives – such as bringing the bus system under greater public control and extending the Supertram network to both hospitals and to more parts of the city, such as Beighton and Stocksbridge – and notes that whilst the Government has recently announced extra money for transport in South Yorkshire this will be used to renew existing Supertram and bus infrastructure rather than add to it;
- (i) notes that the Labour Party has committed itself to completing the HS2 project in full, as well as significant improvements to the whole public transport network;
- (j) notes that for a decade the Council has consistently backed bringing HS2 to Sheffield, welcoming all of the obvious benefits this brings for economic prosperity and an improved experience for rail passengers, as well as the huge advantages for cleaner air, but notes that Sheffield Green Councillors have regularly called for HS2 to be scrapped, and failed to back the original proposals;
- (k) notes that the Labour Councillors entered into the Co-operative agreement to put Sheffield first and provide stability to the Council, but that this does not mean we will agree on everything, as demonstrated by our polar opposite positions on HS2; and
- (l) believes that it is incumbent on all Sheffield Councillors to put party politics aside and demand that the Government not only reinstates HS2 coming to Sheffield but they bring about significantly improved investment in the region's public transport.

8. NOTICE OF MOTION REGARDING "PROTECTING PATIENTS AND STAFF AFTER NHS CHANGES" - GIVEN BY COUNCILLOR RUTH MILSOM AND TO BE SECONDED BY COUNCILLOR GEORGE LINDARS-HAMMOND

That this Council:-

- (a) recognises that the Health and Care Bill seeks to remove barriers to integrating services to improve health outcomes and reduce health

inequalities;

- (b) broadly supports the Bill's focus on improving the health and wellbeing of the population and the duty of bodies to have regard to this in making decisions;
- (c) supports the emphasis of the Bill on the duty to engage with patients, carers and representatives;
- (d) supports the requirement for NHS Integrated Care Boards and local authorities to establish a Health and Care Partnership with responsibility for producing an integrated care strategy;
- (e) welcomes the Bill's recognition of the key role of Health and Wellbeing Boards and the health and wellbeing strategies and Joint Strategic Needs Assessment they produce;
- (f) welcomes the flexibility afforded to each Integrated Care System in making its own arrangements for joining up services and setting local strategies for improving population health;
- (g) notes with dismay that despite the Conservative Party's 2010 pre-election promise that there would be "no top-down reorganisation of the NHS", successive Conservative-led governments have been enacting root-and-branch reorganisation of the NHS in England, starting with the 2012 Health and Social Care Act, and continuing with Sustainability and Transformation Partnerships (STPs) which paved the way to the creation of 42 regional Integrated Care Systems (ICSs);
- (h) believes that this decade of system change has placed health and care services, and those who are responsible for commissioning, delivering, and monitoring them at local level, under enormous sustained pressure;
- (i) is troubled that the Health and Care Bill gives the Secretary of State the power to call in NHS reconfiguration proposals, and believes that the role of local health overview and scrutiny committees in these matters should not be undermined;
- (j) believes with great concern that this proposal does nothing to assist social care whilst this Government has continually cut support for local councils and vulnerable people;
- (k) is concerned that local authority influence over local health and wellbeing could be side-lined if Integrated Care Boards are not correctly constituted;
- (l) is concerned that the Secretary of State will be empowered by the Health and Care Bill to deregulate unspecified NHS roles currently

safeguarded by professional regulation, which in turn could threaten patient safety and staff development and training;

- (m) notes with alarm that the Health and Care Bill allows private companies to sit on ICS Boards and Partnerships, and that NHS England has accredited over 200 corporations and businesses – many US-owned – to help develop ICSs;
- (n) is concerned that allocation of ICS wide budgets, if not accompanied by strong place-based delegation, could result in commissioning decisions that are based more on detached area-wide targets than on localised need;
- (o) is concerned that when the South Yorkshire ICS takes on statutory powers, Clinical Commissioning Group staff across the footprint will become a single SY NHS workforce and that staff may find themselves redeployed between places across the county;
- (p) believes:-
 - (i) proposals for ICS's do not resolve the issues of chronic under-funding, shortage of services, inequality, high staff vacancies, workload, and stress in the NHS, and that there continues to be inherent risks of increase of private contracts, more down-skilling and outsourcing of NHS jobs, reduced services, and significant spending cuts;
 - (ii) it is time to restore the NHS to a fully accountable, publicly run service, free to all at the point of use, and that full scale repeal of the 2012 Health & Social Care Act and new legislation for a universal, comprehensive and publicly provided NHS are required;
 - (iii) that the Government should provide far greater funding for social care to local authorities to create a National Care Service; and
 - (iv) that genuine integration, based on the wider determinants of health, involves more input from local authorities not less, and that place-based decision making that allows for joint commissioning of NHS and Council funds to support local care provision is vital;
- (q) calls for the legislation to include the following principles to be incorporated into the constitution of the South Yorkshire Integrated Care System:-
 - (i) no private providers should hold positions on the Integrated Care Board;

- (ii) all ICS bodies should allow for the full participation of local authorities;
 - (iii) all ICS decision-making bodies to be held in public, with published agenda and minutes, and open to public and local authority scrutiny;
 - (iv) continuation of the role of individual and joint local authority scrutiny bodies, with the ability to call in decisions;
 - (v) delegation to place-based commissioning, including for NHS funding to be deployed into Joint Commissioning arrangements with councils so as to support local care provision; and
 - (vi) safeguards for all NHS staff that prevent forced or unreasonable re-deployment; and
- (r) accordingly, resolves to forward this motion to the Sheffield CCG and the incoming Chair and Chief Executive of the SY ICS.

9. NOTICE OF MOTION REGARDING "BETTER BUSES FOR SHEFFIELD" - GIVEN BY COUNCILLOR IAN AUCLAND AND TO BE SECONDED BY COUNCILLOR PENNY BAKER

That this Council:-

- (a) welcomes the £200m, including £100m to improve Supertram and £35m for buses promised to Sheffield in the recent Budget to support public transport;
- (b) however, notes the regional imbalances for bus funding whereby buses in London get the funding equivalent of £76 per head, and yet in Sheffield it is only £5, and believes this is simply unacceptable;
- (c) also believes that Sheffield has been left with often poor bus services, with services frequently being late, cramped, unreliable, expensive and in poor condition;
- (d) believes that the Mayor of South Yorkshire must exercise powers to bring bus services back under local control (franchising), at the earliest practicable date, and central government must do more to provide significant funding to revitalise local transport;
- (e) believes that once again the Mayor of South Yorkshire has "missed the bus" regarding improving bus services in Sheffield and South Yorkshire with the alternative "Enhanced Partnership" arrangements brought in this summer;

- (f) supports Clive Betts MP's call for the roll-out of Bus Franchising to be speeded up and fully endorses the consistent commitment, over very many years, of the major opposition party to introduce bus franchising in Sheffield;
- (g) believes that a good public transport system should run where people need it, when people need it and at a price that is affordable; and
- (h) believes that excellent public transport, and people friendly neighbourhoods are key to reducing pollution, congestion, improving health, and contributing to our zero carbon by 2030 pledge.

10. GAMBLING ACT 2005 - STATEMENT OF PRINCIPLES (POLICY)

To approve, with or without amendment, the updated Gambling Act 2005 Statement of Principles (Policy), as set out in the report of the Executive Director, Place, published with this agenda. The Statement had been approved for referral to the Council by the Co-operative Executive at its meeting held on 17th November 2021.

11. APPOINTMENT OF AN ADDITIONAL INDEPENDENT (CO-OPTED) MEMBER TO THE SOUTH YORKSHIRE POLICE AND CRIME PANEL

To approve, with or without amendment, the recommendations in the report of the Director of Legal and Governance, published with this agenda, seeking Sheffield City Council's support to a proposal of the South Yorkshire Police and Crime Panel to apply to the Secretary of State for permission for a third independent (co-opted) member to be appointed to serve on the Panel.

12. MINUTES OF PREVIOUS COUNCIL MEETINGS

To receive the record of the proceedings of the meetings of the Council held on 8th September and 6th October 2021, and to approve the accuracy thereof.

13. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES

To consider any changes to the memberships and arrangements for meetings of Committees etc., delegated authority, and the appointment of representatives to serve on other bodies.

A handwritten signature in black ink, appearing to read 'G. Duckworth', with a large loop at the start and a horizontal line extending to the right.

Gillian Duckworth
Director of Legal and Governance

Dated this 23 day of November 2021

The next ordinary meeting of the Council will be held on 12 January 2022